REGIONAL REPRESENTATION FOR AFRICA

2020-2023 STRATEGIC PLAN





Acronyms

AFDB	African Development Bank
AU	African Union
CCA	Common Country Assessment
CityRAP	City Resilience Action Planning
COs	Country Offices
DCO	Development Coordination Office
DiMSUR	Disaster Risk Management Sustainability and Urban Resilience
FDI	Foreign Direct Investment
GLTN	GLobal Land Tool Network
HSTF	Housing Trust Fund
IDPs	Internally Displaced Populations
MCOs	Multi Country Offices
MPTF	Multi Partner Trust Fund
NUA	New Urban Agenda
PSUP	Participatory Slum Upgrading Programme
RRA	Regional Representation for Africa
RC	Resident Coordinator
SADC	Southern African Development Community
SDF	Sustainable Development Framework
SDGs	Sustainable Development Goals
UEMOA	West African Economic and Monetary Union
UNCT	United Nations Country Team
UNECA	United Nations Economic Commission for Africa
UNSDCF	United Nations Sustainable Development Cooperation Framework
WHO	World Health Organisation

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Introduction | Promoting Change for Increased Impact in Africa

This RRA Strategy marks a paradigm shift towards sustainable urbanisation as an engine for growth by proactively tackling urban challenges while simultaneously leveraging the opportunities presented by the phenomenon itself.

Profound changes are taking place in Africa, including rapid urbanisation, which can represent opportunities for economic transformation and reduction of inequalities. At the same time, there are increased challenges facing cities such as planning, climate change, insecurity, migration and internally displaced persons, as well as the demographic pressure especially in secondary cities and human settlements affected by nearby crisis. Additionally, the emergency of pandemics such as COVID-19 and ongoing epidemic such as Malaria or Cholera indicate the need for a new business model for planning African cities, especially in the context of rural-urban migration. The continent's increased urban population is a powerful asset for its overall transformation and can attain its full potential once cities are properly planned and adequately serviced. However, it is essential to be cognizant of the fact that advancing the urban agenda in Africa will depend on each country's specific context and prevailing situations.

This strategy of the Regional Representation for Africa (RRA) is in line with the UN-Habitat Strategic Plan 2020-2023, which reinforces UN-Habitat's role as the global centre of excellence on sustainable urban development, offering solutions that help seize the opportunities presented by urbanization, while bringing about transformational change for the benefit of millions of people, ensuring that no one and

no place is left behind. Through its normative and operational work, the Agency's objective is to "advance sustainable urbanization as a driver of development and peace to improve living conditions for all". In turn, the RRA Strategy is meant to adapt the UN-Habitat Strategic Plan's objective, domains of change and desired outcomes to the sub-Saharan African context. It is aligned with the Sustainable Development Goals 2030 with a focus on SDG 11 and the New Urban Agenda 2016-2036. The RRA Strategy is also informed by the internal UN-Habitat restructuring process, thus advocating for a new regional architecture to better serve the region. It takes into consideration the UN-Habitat COVID-19 Response and Recovery Strategy for Sub-Saharan Africa, which focuses on slums and informal settlements and pretends to build partnerships with diverse United Nations Agencies as well as with other bilateral and multilateral partners at the country level, providing UN-Habitat's added-value to on-going initiatives.

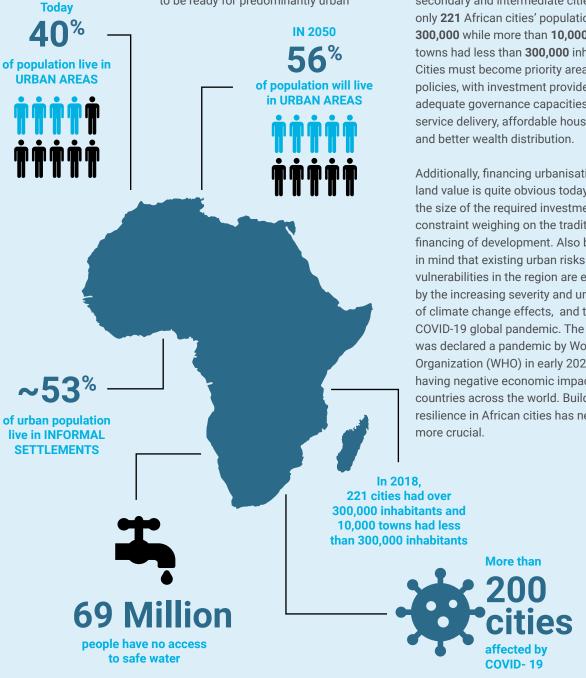
UN-Habitat's RRA is working with African governments (national and local), international and regional institutions to take early action to position themselves for responding to the needs of urban populations. The current active portfolio of projects is spread across twenty-four (24) countries. This RRA Strategy marks a paradigm shift towards sustainable urbanisation as an engine for growth by proactively tackling urban challenges while simultaneously leveraging the opportunities presented by the phenomenon itself. It also repositions the RRA in effectively contributing to embedding the urban agenda into the broader African development vision articulated in Agenda 2063, the Africa We Want: a prosperous and peaceful Africa, driven by its own citizens, representing a dynamic force in the international arena.

Background | African Cities Today and Tomorrow

Africa is undergoing rapid urbanisation that will result in almost 1.33 billion people living in cities by 2050, compared to 470 million at present. Around 2030, Africa's collective population will become 50 percent urban. The majority of political constituencies will then live in cities, demanding means of subsistence, shelter and services. African governments should position themselves to be ready for predominantly urban

populations. Since cities are the future habitat for the majority of Africans, now is the time for investing in basic infrastructure, social services (health and education) and affordable housing, thereby stimulating urban economies and generating much-needed jobs. Not a single African government can afford to ignore the on-going rapid urban transition given the increasing number of secondary and intermediate cities. In 2018, only 221 African cities' populations exceeded 300,000 while more than 10,000 cities and towns had less than 300,000 inhabitants. Cities must become priority areas for public policies, with investment provided to build adequate governance capacities, equitable service delivery, affordable housing provision and better wealth distribution.

Additionally, financing urbanisation through land value is quite obvious today, given the size of the required investments and constraint weighing on the traditional financing of development. Also bearing in mind that existing urban risks and vulnerabilities in the region are exacerbated by the increasing severity and unpredictability of climate change effects, and the current COVID-19 global pandemic. The latter was declared a pandemic by World Health Organization (WHO) in early 2020, and is having negative economic impact in many countries across the world. Building urban resilience in African cities has never been more crucial.



Guiding Instruments

One of the aspirations of the African Union is

"a prosperous Africa based on inclusive growth and sustainable development"

This ambition is meant to be translated into a high standard of living and quality of life and well-being for the African people; well educated citizens and a skill revolution underpinned by science, technology and innovation; citizens who are healthy, well-nourished and have long life spans; cities, peri-urban and rural communities that are equipped with modern communication, transport, sanitation, education and health facilities, as well as people who have access to affordable and decent housing. The adoption of Agenda 2063 further reaffirmed not only the strong commitment of the

continent's Heads of State and Government to structural transformation but also explicitly underlined the need for harnessing the potential of urbanisation in the continent's development. This is crystalized in the Harmonized Regional Framework for the Implementation of the New Urban Agenda in Africa, which is guided by Agenda 2063 and is based on 6 transformative policy outcomes and the Common African Position towards Habitat III.

Framework of Intervention and Guiding Instruments

- SDGs 2030 with a focus on SDG 11: Sustainable Cities and Communities
- · New Urban Agenda 2016-2036
- · Africa Agenda 2063
- UN-Habitat Strategic Plan 2020-2023

The 17 SDG: all relevant for a sustainable urbanisation and better urban future for all











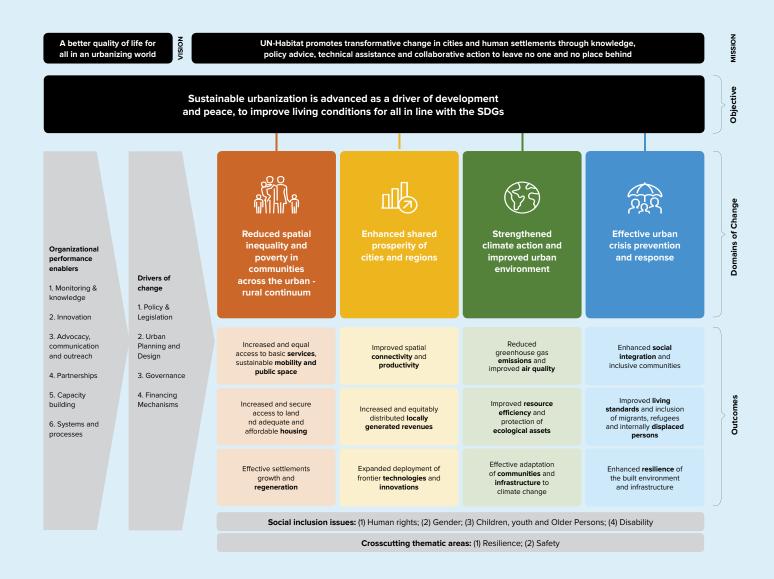








UN-Habitat's Strategic Plan 2019-2023



Current Portfolio | What We Build On

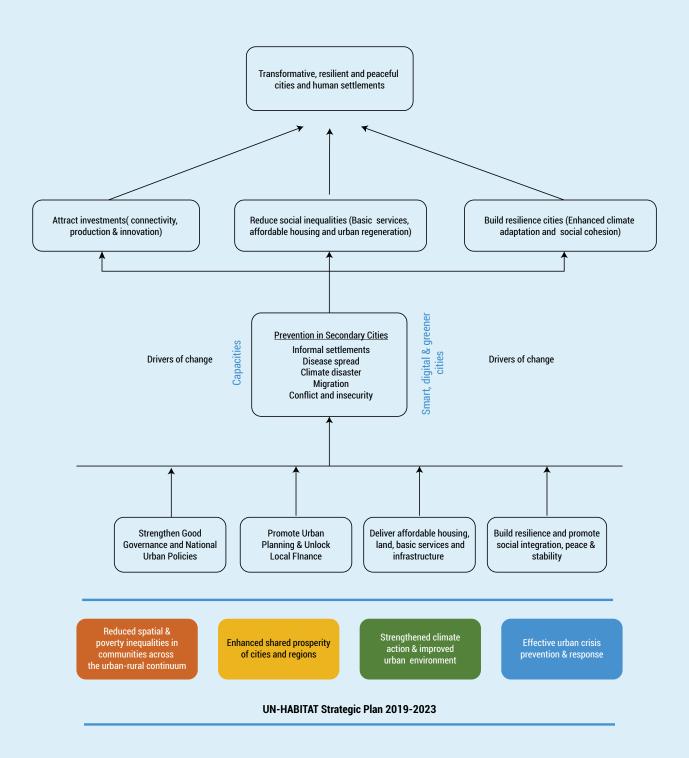
The Regional Representation for Africa covers Sub-Saharan Africa, which consists of 49 countries out of which 27 are active portfolios (i.e. with staffing on the ground and on-going projects). To provide to countries left behind, a model of intervention will be defined in liaison with each member State. Country and regional projects and programmes utilise innovative UN-Habitat tools and approaches and focus on, mainly: Basic Services & Infrastructure Development; Durable Solutions for Internally Displaced People and Refugees; Participatory slum

upgrading, Enhanced Urban Governance;
Promotion of Peace and Stability through
Participatory Planning Approaches, Urban
Resilience, Risk Reduction and Climate
Change Adaptation; Urban and Regional
Planning. Lessons learnt from 2014-2019
interventions were instrumental to develop
the 2020-2023 RRA Strategy, which is
anchored in a Theory of Change that
contributes towards achieving the objectives
of structural transformation and wellcoordinated urbanisation in Africa.

WHERE WE ARE IN AFRICA TODAY



THEORY OF CHANGE



Overall Goal Our Aspiration for the Region

To Leverage Sustainable Urbanisation For Transformative, Resilient and Peaceful Cities in Africa

A key premise of the RRA Strategy is to ensure the full realisation of UN-Habitat's overall objective "to advance sustainable urbanization as a driver of development and peace to improve living conditions".

Taken in the context of the identified African challenges and opportunities, the overall objective provides a directive for the RRA Strategy to contribute towards structural transformation in Africa cities concerning economic, social, environmental and governance dimensions. The RRA Strategy will be articulated with the UN and the UN-Habitat's Response frameworks to the COVID-19 pandemic, putting informal settlements and urban areas at the centre of the Emergency Response, Resilient Recovery and Sustainable Solutions to the pandemic.

Well planned and governed cities in Africa shall contribute to the following:

- Reducing urban poverty and vulnerability by creating environments conducive to investment, economic expansion and job creation;
- Minimize the proliferation of slums and informal settlements by offering equal access to land, adequate housing and basic services;
- Reducing social inequality by ensuring equal access to public spaces and service delivery in cities;

 Combatting the negative impacts of climate change and managing disaster risk, including preventing disease outbreaks and pandemics in cities and informal settlements, through well prepared and resilient cities and adequate planning systems.

The objective should also contribute towards continued focus on large cities and give considerable attention to secondary and intermediate cities for the following reasons:

- Secondary and intermediate cities are growing in Africa with increased population and demand for service delivery;
- Secondary and intermediate cities represent a new opportunity for investment and innovation:
- Appropriate investment in secondary and intermediate cities will contribute to territorial balance between mega cities and small cities and towns:
- Well-developed and planned secondary cities can reduce inequalities, prevent migration and population movement to big cities which are already overcrowded;
- Secondary and intermediate cities have become relevant spheres for citizen engagement and participation

Strategic Objectives | What We Want to Achieve

Strategic Objective 1: Enable African cities and human settlements to become engines of economic growth

Through the establishment of adequate, inclusive and responsive planning system, policies and regulations, cities in Africa can offer a more conducive and competitive business environment especially for small and medium sized enterprises, increasingly attract national finance and Foreign Direct Investment (FDI) and be able to unleash the potential of industrial processing and economic zones based on an integrated territorial vision. This will also contribute to unlocking the potential for innovative

financing of cities and urban settings in terms of basic infrastructure, job creation, land value capture and social inclusion.

Fostering green and blue technologies, creativity and innovation to promote the development of smart cities in the continent will be key to meeting this objective. Given the strong urban-rural interdependence in African cities, economic growth can be boosted by increasing demand among urban businesses and individual consumers for more agricultural products, which in turn could contribute to food security and poverty reduction in rural areas.

Strategic Objective 2: Leverage sustainable urbanization for contributing to reducing social inequalities

Cities in Africa are affected by severe inequality and inequity, where the percentage of people living in vulnerable conditions is prominent and noticeable. As populations in slums are increasing; policies and public actions undertaken by governments need to be realigned towards reducing the gap between social spheres in African cities. Well-coordinated urbanization should be expanded to increase in opportunity to reduce the social gap and promote more inclusive and prosperous societies through, amongst other factors, empowering women and attaining gender equality, ensuring quality and accessible education for all, the active participation of young people in civic life, effective social inclusion strategies in urban environments, and combating poverty through economic development, industrialisation and job creation; and measure to improve living conditions for people in informal settlements.

OBJECTIVES



Enable African cities and human settlements to become **engines of economic growth**



Leverage **sustainable urbanization** for contributing to reducing social inequalities



Ensure that African cities are **resilient to conflicts, disasters, disease outbreaks** and **climate shocks**



Capacitate African cities and local **governments** to **achieve both regional** and **global goals**

Strategic Objective 3: Ensure that African cities are resilient to conflicts, disasters, disease outbreaks and climate shocks

The continent is subject to both protracted humanitarian crisis and natural hazards that often result in large-scale disasters with huge repercussions on cities and human settlements. The direct and indirect effects of climate change are already being felt across the region and are expected to severely worsen over the next decades. The impact of these shocks and stresses has generally been overlooked by urban policies and interventions, which has led to an increase in the number of refugees and displaced persons in urban areas (e.g. Democratic Republic of Congo, Mozambique Rwanda, Nigeria, Niger, Burkina Faso, Cameroon, Central Africa Republic, Somalia, Ethiopia, the Sahel Region, the Horn of Africa, Lake Chad region, etc.) and increasing vulnerabilities to disaster. With the goal of building a more resilient region based on safe and prosperous cities and towns, it is essential to work vertically and horizontally within and amongst African countries and stakeholders to put in place strategies and policies that address the root causes of conflict and disaster risk. This requires enhancing technical abilities, improving data collection and research, and building and strengthen institutional capacities for cities and municipalities leaders to address these risks and challenges and re-orient towards peaceful, sustainable and climate-conscious development.

Strategic Objective 4: Capacitate African cities and local governments to achieve both regional and global goals

While pursuing their continental vision, African cities and human settlements are contributing to achieving global goals such as the Sustainable Development Goals, the New Urban Agenda and the Decade of

Action and regional goals such as the African Agenda 2063. However, there is need for cities and local governments to develop or adapt standards to promote evidence-based interventions and track progress in the implementation of both global, regional, and national frameworks and determine how efficient policies are towards transforming cities into havens of prosperity and social inclusion. Production of qualitative data will be key in positioning cities within the concert of global frameworks and in aligning with global standards. The voluntary review system is an opportunity to establish multi-stakeholder platforms for data production and analysis to inform global reporting and decision making at the city level. The review system should also consider the harmonized regional framework for the implementation of the New Urban Agenda (NUA). This perspective requires continuous collaboration between sub regional bodies, border towns authorities, and specialised regional or sub-regional commissions.

HIGHLIGHTS

Strategies and policies put in place that address the root causes of conflict and disaster risk

- Enhancing human capital
- Improving data collection and research
- Building and strengthening institutional capacities for cities and municipalities leaders

How to Achieve these Goals?

Action 1: Enhanced Urban Policy, Legislation and Governance Systems

This is an overarching and cross-cutting dimension of the hereby proposed strategy. Most African countries lack adequate and implementable policies, as well as legal instruments that can help promote sustainable urbanisation. Inclusive and cohesive National Urban Policies that are in line with the New Urban Agenda are considered one of the most important driving forces towards the implementation of the NUA and powerful instruments for governments to define an urban vision, engage stakeholders and coordinate policy sectors to enable and facilitate sustainable urban development areas. This is an area in which UN-Habitat can play an important role as it has already done in some African countries in supporting the development, implementation and monitoring of National Urban Policies.

Working on improved governance systems at the various levels is only one way to effectively implement innovative and fitfor-purpose urban policies. For the most developed countries of the region the concept of Smart Cities can also be applied to improve urban management.

Action 2: Enhanced Locally Generated Revenues And **Integrated Spatial Planning** At Different Scales

It is important to link urban policies to spatial strategies, since well-located major infrastructure investments in each country's territory will inevitably trigger urbanisation processes and generates opportunity to land value capture which can make urbanisation socially and financially sustainable. Spatial policies integrated with land-based finance mechanisms will facilitate their implementation. Spatial planning at different scales, including at the supra-national/ regional scale, is critical to better locate key investments and guide urbanisation processes at the macro-level. Urban planning is a crucial aspect of the New Urban Agenda, as it makes the link between rules and regulations and concrete investments, thus serving as an effective city management

Action 3: Increased and Equal Access to Land. Adequate Housing, Basic Services Provision and **Urban Regeneration**

It is essential to establish functioning land information and cadastre systems in the major cities of Africa. As indicated in NUA, this is probably the only way to generate enough revenue at the municipal/local level by capturing the land value added and re-invest it in public basic services and infrastructure provision. Although some cities have already established cadastre systems, much still needs to be done.

As indicated in NUA, housing is at the centre of sustainable urbanization, with different variables being linked to it such as: land management; households' access to jobs or income; urban planning/location; affordable, resilient and environmental-friendly construction techniques; access to finance/ banking system; private sector involvement; provision of basic services; access to infrastructure; etc. UN-Habitat possesses

unique expertise and know-how to promote sustainable and affordable housing development. Proper land management linked to good urban planning constitute the foundations for housing development, basic services provision and infrastructure investments. These are critical aspects for all African cities and towns, which are also linked to informal settlement upgrading.

Action 4: Durable Solutions for Displaced Populations and Settlements in Crisis

The African continent is particularly conflict-prone and has been the scene of more than one fourth of global violent conflicts in the last years. Yet, while this worrying development has contributed to one of the most severe refugee crises in recent history, it is also important to note that there is increasing engagement of African actors in tackling security threats on the continent. A collective vision and implementation strategy have been undertaken at the regional level and similar process replicated at national and local governments, where new long-term development frameworks are being adopted. Conflict-induced displacement in African countries has significantly changed the geography of urban settlements in the surrounding region. Intermediate cities and small towns have seen population explosion with local authorities unable to cope putting huge pressure on existing basic services and infrastructure, poor construction standards, a rising tensions between host and displaced communities.

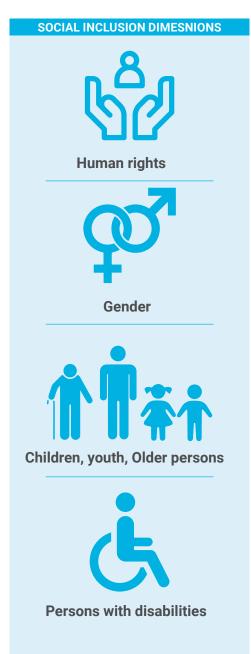
Properly planned and managed urbanization can serve as an effective tool to better handle such type of urban crisis, creating better living conditions, income generation opportunities and reducing social tensions. UN-Habitat has experience of such an approach globally and currently being implemented in Eastern Africa namely Somalia, South Sudan and Ethiopia, and soon starting in Burkina Faso. This strategy would be critical to start implementing it in a structured manner in identified African countries particularly targeting Internally Displaced Populations (IDPs).

Action 5: Climate Change Adaptation and Climate Conscious Development, Disaster Risk Reduction and Blue/Green **Economies**

African cities are highly vulnerable to transboundary extreme climate-related events, in particular floods, drought and cyclones. These urban risks are exacerbated by the increasing severity and unpredictability of climate change effects. These effects impact on a range of sectors from water supply, food systems and health, and disproportionately affect people living with low incomesespecially women and girls, youth, elderly, persons with disabilities and other vulnerable groups. UN-Habitat has facilitated the establishment of the Technical Centre for Disaster Risk Management, Sustainability and Urban Resilience (DiMSUR) and, together, has successfully been implementing participatory city resilience planning, mainly in South-Eastern Africa. In response to disasters, such as the 2019 Indian Ocean cyclones, UN-Habitat has also established a model for Building Back Better and how to entrench this practice in government institutions to allow for replicability.

Africa's Blue Economy can play a major role in the continent's structural transformation, sustainable and climate conscious economic progress, and social development. The largest sectors of the current African aquatic and ocean-based economy in fisheries, aquaculture, tourism, transport, ports, coastal mining, and energy can be exploited. The green economy as well can make growth resilient to environmental degradation and climate change, which would ensure food, water, and energy supply to all the people.

Mainstreaming Priorities | Key considerations for our work



In line with the UN-Habitat Strategic Plan's approaches and priorities that must underpin all the areas of work carried out on two tracks include the social inclusion dimension, which encompasses human rights; gender; children, youth and older persons; and disability; and two cross-cutting thematic areas: resilience and safety. These tracks provide a transversal connection across all the RRA strategic thematic areas.

The social inclusion dimensions:

- Human rights;
- Gender;
- Children, Youth and older persons;
- Persons with disabilities

In the case of Africa, social inclusion in these identified areas will entail that most vulnerable groups are specifically targeted including through active compliance with the United Nations -wide human rights-based approach. UN-Habitat 's long track record of promoting the mainstreaming and programmatic prioritization of gender in all its work will support the work in Africa on gender. Also, at the core will be to utilize a tested and successful methodology for achieving urban equity for youth through "youth-led development" recognizing the SDGs guiding principle on leaving no one behind. Similarly, working with partners representing groups and individual rights holders, local and national government, civil society and relevant United Nations bodies the strategy will ensure that the rights of persons with disabilities is mainstreamed.

The strategy also recognizes the relevance of safety in ensuring overall improved urban living conditions, social inclusion, reduction of inequality. Based on UN-Habitat experience in promoting urban safety, this work will be mainstreamed in partnership with local and national government.

Delivering our Aspiration | The How

Based on the common understanding of our Objectives and Areas of Intervention, the RRA will operationalise these through several interventions at local (city and secondary cities), national, sub-regional, and regional levels. This should emphasize strategic partnerships and streamlining of internal relationships particularly with respect to the collaboration with subprogrammes and divisions. Specifically, the Global Solutions Division and External Relations, Strategy, Knowledge and Innovation in terms of strategic guidance and programme support.

The field experience in working with other agencies within the United Nations system, through joint programming, and with international development agencies will provide useful insight in repositioning RRA to harness new opportunities and to overcome challenges. Similarly, partnership with African regional institutions as well as national governments, local authorities, non-governmental organizations, as well as with the private sector institutions will be deepened and extended. Way of increasing RRA's attractiveness in partnerships will be through raising UN-Habitat's level of specialization and innovation on urban and human settlement issues.

1. ENSURE THAT INTERVENTIONS ARE DRIVEN BY COUNTRY REQUESTS



- Client orientation maintaining productive partnerships and responding to their needs.
- Leverage projects to build country presence support and advance UN-Habitat global agenda and contribute to national urban policies, strategies and plans.
- · Fit for purpose technology through appropriate technology improve the government ability to deliver services and spur economic activities to its people.
- · Youth and women's participation support the mainstreaming of youth and women at policy/ strategy level and undertake projects using tools/guidelines developed by UN-Habitat.

2. FULL ENGAGEMENT WITH THE UN WIDE REFORM



- UN system unified country presence UNCT– CCA/ UNSDCF + better visibility for UN-Habitat and strategic presence throughout Cooperation Framework cycle - leverage engagement with RCs offices through the urban advisory concept. Mainstreaming urban data into urban/rural in the CCA and other UN Assessments to position urbanization as a programmatic cross-cutting issue.
- · Demonstrate the relevance of urbanization in the UN wider reform in achieving the SDGs, through DCO regional mechanisms and frameworks such as issue based coalition and UN regional strategies for peace and development (Horn of Africa, Great Lakes and Sahel Regions)
- · Ensure coordination between country programmes and UN Sustainable Development Cooperation Frameworks (UNSDCF) - Habitat Country Programmes are fully aligned, address key issues and have a catalytic role towards relevant sectoral development plans and provincial and municipal development plans.



3. ESTABLISH AND REINFORCE STRONG PARTNERSHIPS

- Regional Level through the regional institutions (AU, UNECA, SADC, UEMOA, AFDB, etc.)
- Local governments especial relation with City authorities and consolidation of the role of mainstreaming the SDG at city level. Collaboration with UCLG-A will be key in achieving our goals.
- · Civil society and community leaders
- · Academia and research institutions implementing partners for capacity building and
- International and local NGOs implementing partners for pilot projects
- · Private sector
- National Urban Forums (platforms for knowledge sharing, resource mobilization, donor coordination, private sector engagement and public participation on the implementation of the NUA and SDG11 – liaison with New Urban Agenda Partners Platform)



4. INITIATE A NEW APPROACH TO RESOURCE MOBILIZATION

Development of a resource mobilization strategy for RRA that aligns with the corporate resource mobilization strategy, and targeting the following:

- · Multilateral donors
- National governments
- Core funding from countries for programmes
- · Strategic partnership with financial institutions and development banks
- Seed funding for country presence
- Better data, speedy reporting and accountability
- · Effective participation in UNSDCF's Joint Working Groups and Joint Workplan to enable co-participation in joint country-oriented funding opportunities such as the MPTF, HSTF, SDG Fund, etc.



5. SHIFT FROM PROJECTS TO PROGRAMMES

- Improved theory of change in programming with a long-term vision
- · Alignment with UN-Habitat flagship programmes and regional priorities
- · Leadership on UN Joint Programmes on Sustainable Urban Development
- · Mainstreaming the urban component and the SDG cities in UN Joint Programmes and UNSDCF joint workplans



6. BUILD ON OUR IN-HOUSE EXPERTISE

- · Building Urban Labs in linkage with Multi-Country Offices: Urban Labs as a mix of Urban Planning Labs and Urban Observatories, providing technical assistance, capacity development, monitoring and building/tailoring knowledge for the implementation of the
- · Leverage our existing tools at RRA (e.g. GLTN, SDF, PSUP and CityRAP) and organizationwide tools of UN-Habitat

Organizational Arrangements | Working together, working better

Successfully navigating institutional transition and achieving positive change in working modalities requires a realignment of organizational arrangements within RRA. Based on extensive consultation and stock taking of the strengths and weaknesses of the previous set-up, a new operational structure and coordination mechanisms will be implemented to improve how we use our resources. The key pillars of these new arrangements are:

Reinforced and streamlines structure

Rearranging and streamlining how we work in Africa by establishing Multi-Country Offices (MCOs) and Country Offices in West Africa, Central Africa, the Horn of Africa and Southern Africa. The MCOs will enable RRA to efficiently serve multiple countries in a manner that better leverages assets and resources, increases scale to improve the scope and quality of services offered, and easily disseminates in-house expertise.

The MCOs will also support and empower the Country Offices (COs). This is strategic for programming, resource mobilization and partnerships.

Enabling and capacity-building

For the organizational arrangements, there will be need to empower local teams, promote strong leadership in the urban sector through building capacity of young urban professional, streamlining the HQ operations and coordinate and leverage the support of other entities in the agency in line with the restructuring. In-house learning, enhanced communication (internal and external), showcasing success stories in the region and increased accountability will be crucial.

A better quality of life for all in an urbanizing world



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