



United Nations Human Settlements Programme

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Financial, budgetary and administrative matters, including the implementation of the resource mobilization strategy in accordance with the strategic plan for the period 2020–2025; a report on the fully costed scalability model and action by the United Nations Human Settlements Programme (UN-Habitat) to address geographical and gender imbalances in the composition of its staff.

Financial status of the United Nations Human Settlements Programme as at 30 June 2023

Report of the Executive Director

I. Introduction

- 1. The present report provides an overview of the financial position of the United Nations Human Settlements Programme (UN-Habitat) as at 30 June 2023 and describes the performance of the main funding segments of UN-Habitat, namely the United Nations regular budget appropriations provided to UN-Habitat and the Foundation non-earmarked, programme support, Foundation earmarked and technical cooperation funds, for the period ended 30 June 2023.
- 2. Table 1 provides an overview of funding as at 30 June 2023, showing revenue and expenses for all the major UN-Habitat funding segments alongside the budgets from the approved work programme for 2023. More detailed information is set out in the annexes to the present report.

Table 1
Status of the revenue, budget and expenses of the UN-Habitat main funds as at 30 June 2023^a
(Thousands of United States dollars)

Component	Regular budget (section 15)	Foundation non-earmarked	Foundation earmarked	Technical cooperation	Total
Revenue	6,425.5	1,407.1	9,302.0	28,110.3	45,244.9
Budget	6,638.2	1,500.6	19,538.5	48,355.1	76,032.4
Expenses	6,425.5	950.0	20,123.7	45,936.7	73,435.9

^{*} HSP/EB.2023/10

- $^{\mathrm{a}}$ Revenue includes contributions and other sources of revenue and is stated net of adjustments. Budget is prorated to 30 June 2023
- 3. Total revenue for the Foundation non-earmarked fund in the reporting period, including voluntary contributions, amounted to \$1.4 million, more than the total expenses of \$1.0 million, resulting in a surplus of \$0.4 million.
- 4. Table 2 shows the composition of all voluntary contributions received during the period by contributor type, while table 3 shows voluntary contributions received by region.

Table 2 Voluntary contributions by contributor type

(Thousands of United States dollars)

Component	Civil society	Foundation	Government	Inter- governmental	Local authority	Private sector	United Nations entities	Total
Foundation non-earmarked	-	-	1,259.1	-	-	-	-	1,259.1
Foundation earmarked	58.5	68.8	5,452.9	2,263.2	-	-	594.7	8,438.1
Technical cooperation	650.1	-	8,454.3	7,522.4	218.4	-	9,670.4	26,515.6
Total	708.6	68.8	15,166.3	9,785.6	218.4	-	10,265.1	36,212.8

Table 3 Voluntary contributions by region

(Thousands of United States dollars)

	African	Asia- Pacific	Eastern European	Latin American and Caribbean	Western European and		
Component	States	States	States	States	other States	Global	Total
Foundation non-earmarked	528.0	185.8	-	-	545.3	-	1,259.1
Foundation earmarked	569	957	-	-	6,318	595	8,438.1
Technical cooperation	288	8,492	-	250	7,815	9,670	26,515.6
Total	1,385.0	9,635.0	-	249.9	14,677.8	10,265.1	36,212.8

II. Performance of core funds

5. Foundation non-earmarked contributions and United Nations regular budget appropriations are the core resources of UN-Habitat.

A. Foundation non-earmarked fund

- 6. The resources of the Foundation non-earmarked fund, otherwise known as the Foundation general purpose fund, are allocated against budget priorities approved by the Excecutive Board of UN-Habitat.
- 7. Traditionally, the main source of Foundation non-earmarked fund revenue has been non-earmarked contributions from Member States. The Foundation non-earmarked fund constitutes the main source of funding for the implementation of the UN-Habitat strategic plan for mandated normative work, required executive direction and management, and a baseline level of programme support.
- 8. The approved budget for 2023 was \$3.0 million. As indicated in annex I, total revenue for the period amounted to \$1.4 million. Expenses for the period totalled \$1.0 million, consisting of \$0.6 million in post costs and \$0.4 million in operating expenses, resulting in a net operational surplus of \$0.4 million. A statutory operational reserve of \$3.0 million is provided for, in line with paragraph 11 of decision 2022/5 of the Executive Board. Revenue, expenses and closing net assets for the Foundation non-earmarked fund for the years 2014–2023 are shown in table 4 and figure 1.

Table 4
Revenue, expenses and closing net assets for the Foundation non-earmarked fund (Thousands of United States dollars)

Description	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023*
Total revenue	7,610.0	5,307.0	4,785.0	5,373.0	3,699.0	5,239.0	4,916.0	2,570.0	7,677.0	3,001.0
Total expenses	8,134.0	11,651.0	8,851.0	9,182.0	4,519.0	5,518.0	6,396.0	3,185.0	1,662.0	2,239.0
Closing net assets	16,498.0	10,154.0	6,088.0	2,279.0	1,280.0	1,001.0	(479.0)	(1,094.0)	4,922.0	5,684.0

^a Projected data.

9. Figure 1 shows the gradual decline, on average, in revenue in the years prior to 2023, alongside an average decline in expenses. Despite the implementation of the financial austerity plans, expenses exceeded revenue in the years prior to 2023, which resulted in unsustainable deficit spending and an ensuing steady decline in net assets. In 2022, contributions reached their highest level since 2014 and, in conjunction with reinvigorated controls on expenses, UN-Habitat reported its first surplus in more than a decade. In addition, the Foundation non-earmarked fund returned to solvency.

Figure 1 **Trends in the Foundation non-earmarked fund**

(Thousands of United States dollars)



*Projected data

10. In 2017, the Secretariat approved a loan of \$3.0 million from the programme support account to the Foundation non-earmarked fund. In 2022, an initial repayment of \$0.5 million was made.

B. Regular budget fund

1. Section 15

11. An appropriation approved by the General Assembly is provided to UN-Habitat under section 15 (Human settlements) of the United Nations regular budget. In 2023, the appropriation amounted to \$13.3 million, in the form of an authorization to expend against specific items within a set budgetary allocation. Post costs accounted for 94.9 per cent of the \$6.4 million expenses recorded by 30 June 2023.

2. Sections 23 and 35

12. UN-Habitat is also allocated resources under section 23 (Regular programme of technical cooperation) and section 35 (Development account) of the United Nations regular budget. The 2023 appropriations were \$1.4 million under section 23, of which \$0.5 million had been spent by the end of

the year, and \$1.6 million under section 35, of which \$0.8 million had been spent by the end of the year.

C. Programme support fund

- 13. The 2023 programme support budget approved by the Executive Director totalled \$10.0 million. Total programme support revenue for the as at 30 June 2023 amounted to \$5.6 million. Total expenses for the same period amounted to \$3.6 million. Post costs represented 46.7 per cent of total expenses.
- 14. Programme support resources are generated through the charge levied as a percentage of direct earmarked expenses, in accordance with administrative instruction ST/AI/286. The charge is intended to recover the incremental indirect costs associated with supporting earmarked activities and thus to ensure that the additional cost of supporting activities financed by earmarked contributions is not paid from the core funds intended for the implementation of the approved work programme. Revenue, expenses and closing net assets for the programme support fund for the years 2014–2022 are shown in table 5.

Table 5
Revenue, expenses and closing net assets for the programme support fund (Thousands of United States dollars)

Description	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023*
Total revenue	11,942.0	11,341.0	11,000.0	9,975.0	11,543.0	10,400.0	12,709.0	12,189.0	12,876.0	10,050.4
Total expenses	12,241.0	10,536.0	8,966.0	10,277.0	12,514.0	12,700.0	13,304.0	12,270.0	10,363.0	7,109.5
Closing net assets	12,843.0	13,648.0	15,981.0	15,679.0	14,887.0	12,587.0	11,992.0	11,911.0	14,762.0	17,702.9

15. As is mentioned above, \$3.0 million was loaned to the Foundation non-earmarked fund from the programme support account in 2017. An initial repayment of \$0.5 million was made in 2022.

III. Performance of earmarked funds

A. Foundation earmarked fund

- 16. Contributions from Member States and other donors to the Foundation earmarked fund are intended for the implementation of specific activities in the work programme that are consistent with the mandate and work programme of UN-Habitat. Such activities generally comprise global, thematic and multi-country projects.
- 17. The approved 2023 budget for Foundation earmarked resources was \$39.1 million. Total revenue from Foundation earmarked contributions before refunds to donors was \$10.5 million, which includes voluntary contributions of \$9.1 million from various donors, as listed in annex III to the present report. Net revenue after refunds to donors amounted to \$9.3 million. Total expenses incurred during the period were \$20.1 million. As is indicated in annex I to the present report, the gross fund balance (gross project balances) at the end of the reporting period amounted to \$82.7 million, including a reserve of \$4.0 million. The reported deficit is notional, as it results from the utilisation of part of the project resources carried over from 2022.

B. Technical cooperation fund

- 18. Technical cooperation resources are earmarked voluntary contributions from Member States and other donors for the implementation of specific technical activities at the country and regional levels, consistent with the mandate and work programme of UN-Habitat.
- 19. The approved 2023 budget for technical cooperation was \$96.7 million. As at 30 June 2023, total revenue before refunds to donors was \$33.1 million, mainly from voluntary contributions amounting to \$29.5 million. Net revenue after refunds to donors amounted to \$28.1 million, while expenses were \$45.9 million. As is indicated in annex I to the present report, the gross fund balance (gross project balances) at the end of the period amounted to \$264.0 million, including a reserve of \$11.4 million.

IV. Summary

- 20. Regular budget allocations from assessed contributions remain the main source of core funding for the implementation of the annual work programme. During the reporting period, 84.2 per cent of core revenue came from the regular budget, while 15.8 per cent of core revenue came from Foundation non-earmarked funds. The Foundation non-earmarked fund's revenue of \$1.4 million represents 46.7 per cent of the \$3.0 million budget approved by the Executive Board.
- 21. As at 30 June 2023, the programme support account had an operational surplus of \$2.0 million. The prevailing administrative instructions are for programme support resources to be used to finance the indirect support provided to the activities of programme support, programme development and project management.
- 22. With regard to earmarked funds, the Foundation earmarked fund posted a deficit of \$10.8 million as at 30 June 2023 and the technical cooperation fund posted a deficit of \$17.8 million. Those deficits arose from timing differences on multi-year projects.
- 23. A statement of financial performance showing the revenue, expenses, fund balances and reserves for each funding segment is set out in annex I to the present report. The status of Foundation non-earmarked contributions for the years 2016 to 2023 is set out in annex II, while annex III shows the status of earmarked voluntary contributions as at 30 June 2023.

Annex I
Statement of financial performance for the period ended 30 June 2023 (by segment)
(Thousands of United States dollars)

	Sources of fi	unds/funding s	segments										
Category	REGB	FNDN	FNDE	ТЕСН	PRGS	Subtotal	RPTC	DEVT	EOSB	Subtotal	Total	Intersegment elimination	Grand total
R01. Assessed contributions	6,425.5	-	-	-	-	6,425.5	462.7	587.9	-	1,050.6	7,476.1	-	7,476.1
R02. Voluntary contributions	-	1,259.1	8,370.5	19,938.9	-	29,568.5	-	-	-	-	29,568.5	-	29,568.5
R03. Other transfers and allocations	-	-	774.1	9,584.3	-	10,358.4	-	-	-	-	10,358.4	-	10,358.4
R04. Refunds to donors	-	-	(1,196.0)	(4,908.2)	-	(6,104.2)	-	-	-	-	(6,104.2)	-	(6,104.2)
R05. Programme support revenue	-	-	-	-	5,287.7	5,287.7	-	-	-	-	5,287.7	5,287.7	-
R06. Investment revenue	-	138.6	1,330.0	3,374.9	334.0	5,177.5	-	-	352.7	352.7	5,530.2	-	5,530.2
R07. Other revenue	-	9.4	23.4	120.4	-	153.2	-	-	-	-	153.2	-	153.2
Total revenue	6,425.5	1,407.1	9,302.0	28,110.3	5,621.7	50,866.6	462.7	587.9	352.7	1,403.3	52,269.9	5,287.7	46,982.2
E01. Post costs	6,056.8	639.7	-	-	1,321.7	8,018.2	-	-	-	-	8,018.2	-	8,018.2
E02. Other staff costs	40.9	-	10,537.8	16,441.7	208.3	27,228.7	403.0	2.4	-	405.4	27,634.1	-	27,634.1
E03. Hospitality	-	-	-	-	-	-	-	-	-	-	-	-	-
E04. Consultants and experts	127.6	-	-	-	0.7	128.3	22.2	398.7	-	420.9	549.2	-	549.2
E05. Travel of representatives	-	-	-	-	-	-	-	-	-	-	-	-	-
E06. Travel of staff	101.5	119.1	1,756.6	1,825.0	39.7	3,841.9	23.4	32.0	-	55.4	3,897.3	-	3,897.3
E07. Contractual services	40.2	31.7	1,001.2	11,524.4	1,894.8	14,492.3	6.6	51.5	-	58.1	14,550.4	-	14,550.4
E08. General operating expenses	40.8	129.8	1,485.7	4,988.9	69.8	6,715.0	2.4	37.8	(8.7)	31.5	6,746.5	-	6,746.5

	Sources of f	iunds/funding	segments										
Category	REGB	FNDN	FNDE	ТЕСН	PRGS	Subtotal	RPTC	DEVT	EOSB	Subtotal	Total	Intersegment elimination	Grand total
E09. Supplies and materials	2.7	-	1.1	149.7	2.4	155.9	53.0	0.8	-	53.8	209.7	-	209.7
E10. Furniture and equipment	15.0	15.4	209.9	658.7	0.1	899.1	4.9	-	-	4.9	904.0	-	904.0
E11. Grants and contributions	-	(0.9)	4,867.9	9,720.1	17.2	14,604.3	(52.8)	64.7	-	11.9	14,616.2	5,287.7	9,328.5
E12. Other expenses	-	15.2	263.5	628.2	45.0	951.9	-	-	4.0	4.0	955.9	-	955.9
Total expenses	6,425.5	950.0	20,123.7	45,936.7	3,599.7	77,035.6	462.7	587.9	(4.7)	1,045.9	78,081.5	5,287.7	72,793.8
Surplus/(deficit)	-	457.1	(10,821.7)	(17,826.4)	2,022.0	(26,169.0)	-	-	357.4	357.4	(25,811.6)	-	(25,811.6)
Gross fund balances: 1 January 2022	-	4,922.0	93,493.0	281,823.0	14,050.9	394,288.9	-	-	(19,368.0)	(19,368.0)	374,920.9	-	374,920.9
Gross fund balances: 31 December 2022	-	5,379.1	82,671.3	263,996.6	16,073.0	368,120.0	-	-	(19,010.6)	(19,010.6)	349,109.4	-	349,109.4
Statutory operating reserves	-	3,000.0	4,023.0	11,360.0	2,932.0	21,315.0	-	-	-	-	21,315.0	-	21,315.0
Net fund balances: 31 December 2022	-	2,379.1	78,648.3	252,636.6	13,141.0	346,805.0	-	-	(19,010.6)	(19,010.6)	327,794.4	-	327,794.4

Abbreviations: DEVT – development account (S.35); EOSB – end of service and employment benefits; FNDE – Foundation earmarked; FNDN – Foundation non-earmarked; PRGS – programme support; REGB – regular budget; RPTC – regular programme of technical cooperation (S.23); TECH – technical cooperation. Note: "R02. Voluntary contributions" and "R03. Other transfers and allocations" are both voluntary contributions.

Annex II

Status of voluntary contributions to the Foundation non-earmarked fund as at 30 June 2023 (Except for 2023, all years are reported as at 31 December)

(United States dollars)

No.	Contributor	2017	2018	2019	2020	2021	2022	2023*
1.	Algeria	-	_	_	10 000	10 000	_	_
2.	Angola	-	_	_	-	_	400 000	_
3.	Argentina	_	_	_	-	_	_	_
4.	Azerbaijan	_	_	_	-	_	3 000 000	_
5.	Barbados	14 815	14 815	14 700	14 706	15 000	14 814	-
	Benin	_	_	_	_	_	_	47 993
6.	Botswana	_	50 000	20 000	40 000	20 000	20 000	_
7.	Burkina Faso	_	_	16 886	-	17 590	_	32 457
	Burundi	_	_	_	-	_	_	10 000
8.	Chile	5 000	5 000	5 000	-	_	_	_
9.	China	350 000	350 000	350 000	350 000	350 000	350 000	_
10.	Côte d'Ivoire	25 000	_	_	_	_	_	_
11.	Czechia	6 892	6 547	6 463	6 731	6 820	6 022	_
12.	Dominican Republic	-	_	_	4 975	_	6 000	_
13.	Egypt	_	_	_	-	50 000	_	-
14.	Eritrea	_	_	_	_	_	_	_
15.	France	-	_	225 220	227 740	_	528 346	_
16.	Germany	_	_	_	184 049	174 419	1 028 807	545 256
	Guinea	-	_	_	-	_	41 030	_
17.	Haiti	9 910	10 000	_	-	_	_	_
18.	India	100 000	100 000	150 000	145 455	100 000	_	100 000
19.	Iraq	-	_	50 000	-	_	_	_
20.	Israel	10 000	_	3 800	-	_	3 000	_
21.	Italy	-	_	_	-	118 906	_	_
22.	Japan	117 136	_	34 950	31 455	31 458	30 011	_
23.	Kenya	68 306	206 678	96 398	99 975	100 000	100 000	100 000
24.	Kiribati	-	25 000	_	-	50 000	_	_

No.	Contributor	2017	2018	2019	2020	2021	2022	2023*
25.	Malawi	_	-	10 000	20 000	10 000	_	_
26.	Malaysia	_	1 200 000	_	_	-	1 000 000	_
27.	Mali	_	_	9 653	_	10 012	_	_
28.	Mauritius	_	-	_	-	25 000	_	25 000
29.	Mexico	_	-	_	500 000	500 000	50 000	_
30.	Myanmar	10 000	-	_	9 980	_	_	_
31.	Namibia	150 000	_	_	-	_	_	150 000
32.	Nigeria	_	_	_	75 000	_	_	_
33.	Norway	593 014	632 631	2 356 129	2 180 130	_	_	_
34.	Pakistan	_	6 000	6 000	5 941	5 992	5,843	5 824
35.	Philippines	15 000	25 000	2 500	50 000	50 000	50 000	50 000
36.	Republic of Korea	87 596	89 204	80 378	84 365	84 066	70 033	_
37.	Rwanda	_	_	_	-	10 000	_	_
38.	Senegal	_	_	9 988	44 868	_	_	_
39.	Sierra Leone	10 000	_	_	_	-	_	_
40.	Singapore	_	_	50 000	-	_	30 000	30000
41.	Slovakia	_	_	_	_	_	_	_
	Somalia	_	_	_	-	_	_	2 500
42.	South Africa	283 560	150 000	160 000	150 000	160 000	160 000	160 000
43.	South Sudan	_	_	40 000	-	_	_	_
44.	Spain	_	_	977 000	-	-	52 975	_
45.	Sri Lanka	25 000	25 000	23 000	25 000	25 000	_	_
46.	Türkiye	_	_	_	_	200 000	_	_
47.	United Republic of Tanzania	-	9 886	-	-	_	-	-
48.	United States of America	692 000	672 974	650 000	650 000	812 997	700 000	-
49.	Zambia	24 970	7 820	-	-	_	_	-
50.	Zimbabwe	_	_	_	_	_		
	Total	2 598 199	3 586 555	5 348 065	4 910 370	2 937 260	7 646 881	1 259 120

Annex III

Status of earmarked voluntary contributions as at 30 June 2023 (Thousands of United States dollars)

Contributor	United Nations region	Foundation earmarked	Technical cooperation	Total
Adaptation Fund Board	Western Europe and other	-	954.0	954.0
Alwaleed Philanthropies	Asia and Pacific	-	350.0	350.0
Brazil	Latin America and Caribbean	-	181.8	181.8
Cameroon	Africa	48.7	254.6	303.3
China	Asia and Pacific	-	150.0	150.0
Dubai Municipality	Asia and Pacific	-	150.3	150.3
Finland	Western Europe and other	50.6	-	50.6
Fondation Botnar	Western Europe and other	68.8	-	68.8
Fukuoka International Exchange Foundation	Asia and Pacific	-	160.1	160.1
Germany	Western Europe and other	1,296.6	77.0	1,373.6
Here be Dragons Investment Group	Western Europe and other	-	140.0	140.0
Ideella Foreningen Teknikforetagen I Sverige Med Firma Foreningen	Western Europe and other	58.5	-	58.5
India	Asia and Pacific	-	50.0	50.0
Instituto Pereira Passos Prefeitura da Cidade do Rio de Janeiro	Latin America and Caribbean	-	68.1	68.1
Italy	Western Europe and other	657.1	-	657.1
Japan	Asia and Pacific	510.9	7,040.1	7,551.0
Jordan	Asia and Pacific	18.4	-	18.4
Kuwait Fund for Arab Economic Development	Asia and Pacific	-	234.7	234.7
Monaco	Western Europe and other	-	246.9	246.9
Morocco	Asia and Pacific	15.0	-	15.0
Mozambique	Africa	-	33.7	33.7
Netherlands	Western Europe and other	39.6	-	39.6
Norway	Western Europe and other	153.8	-	153.8
Republic of Korea	Asia and Pacific	412.8	356.9	769.7
Spain	Western Europe and other	18.9	6.0	24.9
Sweden	Western Europe and other	1,684.9	-	1,684.9
Switzerland	Western Europe and other	25.6	57.3	82.9
Tunisia	Africa	500.0	-	500.0

Contributor	United Nations region	Foundation earmarked	Technical cooperation	Total
United Nations Entities (Includes The One United Nations Fund)	Global	594.7	9,670.4	10,265.1
World Bank	Western Europe and other	179.4	-	179.4
Zambia	Africa	20.0	-	20.0
European Commission	Western Europe and other	2,083.8	6,333.7	8,417.5
Total		8,438.1	26,515.6	34,953.7